

**MINUTES OF THE 250TH MEETING OF ENVIRONMENT CANTERBURY HELD IN THE
COUNCIL CHAMBER, 58 KILMORE STREET, CHRISTCHURCH ON WEDNESDAY,
6 OCTOBER 2004 AT 9.30 A.M.**

ORDER PAPER

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PRESENT

Crs R B Johnson (Chairman), R A Budd, T K Burke, V M Campbell, R H M Johnston, R I R Little, A R McKay, A G Neill, W S Penno, M E Oldfield, I A Robertson, D R Shand, N J Wagner and J M Waters.

MANAGEMENT AND STAFF PRESENT

Dr B R Jenkins (Chief Executive), W Falconer (Director External Relations), Dr M C Freeman (Director Regulation), K Lawn (Director Operations), J D Talbot (Director Policy and Planning) and P C Berry (Manager Secretariat).

1. APOLOGIES

Nil.

2. MINUTES

Moved Cr Johnston, seconded Cr Budd.

That the minutes of the 249th meeting held on 26 August 2004, be confirmed as a true and accurate record.

CARRIED

3. MATTERS ARISING

ITEM 17, NOTICE OF MOTION

Cr Burke considered it worth putting in the minutes in view of events subsequent to the meeting that it was Cr Campbell who called for the division on the vote that had earlier been declared lost. Subsequently, at least Cr Budd and Cr Burke were charged by Cr Campbell as supporting the investigation into nuclear power plants in Canterbury of the Chernobyl variety.

The allegations were untrue and at least on one occasion when Cr Campbell made charges similar to that signed herself in her capacity of Chairperson, Regional Planning Committee, which she was not authorised to write the letter.

4. DEPUTATIONS AND PETITIONS

Nil.

5. REPORT ON PROGRESS OF THE CENTRAL CITY TRANSPORT WORKING PARTY

Moved Cr Shand, seconded Cr Budd.

That the progress report on the Central City Transport Working Party and the Central City Transport Concept Plan be received by Council for information.

CARRIED

6. WAIHAO RIVER FLOODPLAIN MANAGEMENT STRATEGY

Moved Cr Penno, seconded Cr Oldfield.

That Council adopts the Waihao River Floodplain Management Strategy.

CARRIED

Cr Penno congratulated the staff including those in Waimate District Council who had worked very well together on this strategy.

7 & 8 TARGET PEST ENTERPRISES LIMITED

These matters were considered later in the meeting.

9. AQUACULTURE REFORM BILL

Moved Cr Budd, seconded Cr Little.

That the submission on the Aquaculture Reform Bill be confirmed.

CARRIED

Cr Budd suggested that MFish did have a specific role in the consultation process to give a better balance and the submission be altered to reflect that.

The seconder of the motion agreed with the suggestion and the MOTION was PUT and CARRIED.

10. PROPOSED WAIMAKARIRI RIVER REGIONAL PLAN

Moved Cr Budd, seconded Cr Johnson.

(a) *That the schedule of minor changes to the Proposed Waimakariri River Regional Plan made in accordance with Schedule 1 Clause 16(2), be approved.*

(b) *That the Proposed Waimakariri River Regional Plan incorporating Council decisions, Environment Court directions and minor amendments as set out in*

the schedule of minor changes, be approved by Council and made operative in accordance with Schedule 1 Clauses 17 and 20, from 23 October 2004.

- (c) *That the Waimakariri River Water Quality Classification Standards section of the Transitional Regional Plan be withdrawn.*

CARRIED

Cr Budd observed the legislative processes in planning matters took a long time. It was four years to resolve references to the plan in the Environment Court.

Morning tea was taken 10.30 a.m. – 10.50 a.m.

7. TARGET PEST ENTERPRISES LIMITED - ANNUAL REPORT AND FINANCIAL STATEMENTS

Martin Hadlee, Chairman of the Board of Directors presented the Annual Report and the Financial Statements. A paper reviewing Target Pest Enterprises performance for the financial years 1999/2000 to 2003/2004 was tabled.

Moved Cr Johnson, seconded Cr Shand.

That the annual report of the Board of Directors of Target Pest Enterprises Limited and the financial statements for the Target Pest group for the year ended 30 June 2004 be received.

CARRIED

Cr Penno and Johnston took no part in the discussion or vote on this item.

Cr Oldfield abstained from voting.

8. TARGET PEST ENTERPRISES LIMITED - CONSTITUTIONAL PROVISIONS REGARDING BOARD MEMBERSHIP

Moved Cr Neill, seconded Cr McKay.

That:

- (a) *In the interests of ensuring that the Target Pest board can at all times continue to conduct the company's affairs, the council endorse the proposal for amendment of the company's constitution as follows:*
- (i) *By inserting in clause 86.1 after "must be" the words "a person who when appointed was"; and*
 - (ii) *By replacing cl 97.3 with: "97.3 When a Director, who at the time of appointment as a Director was a member of the Canterbury Regional Council, is no longer a Councillor, the Canterbury Regional Council shall appoint a new Councillor as soon as practical after learning that the incumbent Director will cease, or has ceased, to be a Council member. The incumbent Director shall cease to be Director when the new Councillor is appointed".*

(iii) *By adding a new clause: "The Director Finance and Corporate Services of the Canterbury Regional Council, or other officer nominated by the Chief Executive, may attend meetings of the board as an observer."*

(b) *The Chief Executive sign on the council's behalf a special resolution for the amendment of the constitution of Target Pest Enterprises Limited as specified in (a).*

CARRIED

Cr Penno and Johnston took no part in the discussion or vote on this item.

Cr Oldfield abstained from voting.

11. DRAFT RANGITATA WCO

Moved Cr Oldfield, seconded Cr Campbell.

That the list of points on the wording of the Environment Court's draft Rangitata River Water Conservation Order be submitted to the Environment Court.

CARRIED

Cr McKay requested his vote against the motion be recorded.

12. RMA IMPROVEMENTS

Moved Cr Neill, seconded Cr Campbell.

That the Council make the comments to Ministry for the Environment on the Proposals for Improving the RMA as detailed in the report.

CARRIED

13. ENERGY SEMINARS

Moved Cr Budd, seconded Cr Robertson.

That the Council accept the concept and agree to develop the proposal with the University of Canterbury and the Canterbury Employers' Chamber of Commerce.

CARRIED

14. MEMBERSHIP OF COMMUNITIES FOR CLIMATE PROTECTION PROGRAMME

Cr Shand declared an interest in this item and withdrew from the table while this item was considered.

Moved Cr Budd, seconded Cr Oldfield.

That Environment Canterbury becomes a member of CCP in the first instance to assess the benefits and costs of membership.

CARRIED

15. LOWER WAIMAKARIRI MANAGEMENT STRATEGY

Moved Cr Neill, seconded Cr Shand.

- (a) *That the Lower Waimakariri Management Strategy be adopted to guide the future management of Environment Canterbury land associated with the Waimakariri River.*
- (b) *That the development of the Lower Waimakariri River as a regional park be approved in principle.*
- (c) *That a report be prepared early next year on the wider concept of a regional park network especially where Environment Canterbury has a prime statutory role.*

CARRIED

Lunch was taken 12.40 p.m. – 1.20 p.m.

16. CONSENT PROCESSING BACKLOG AND OTHER ISSUES

16.1 CONSENT PROCESSING BACKLOG

Moved Cr Penno, seconded Cr Burke.

That Council authorise the Chief Executive to authorise the expenditure of up to \$25,000 from general reserves or from savings that can be found from existing budgets without compromising Community Plan outputs, to be used to ensure that where external consultants are used to undertake consent processing, Council cost recovery and consent charging policies are implemented.

CARRIED

16.2 GROUNDWATER DATABASE REVIEW AND UPGRADE

Moved Cr McKay, seconded Cr Campbell.

That Council authorise the Chief Executive to bring forward the expenditure of up to \$35,000 for this financial year (2004/2005) from planned expenditure on groundwater database in future years (2005/2006 and 2006/2007).

CARRIED

16.2 LAPSED SEPTIC TANK EFFLUENT DISCHARGE PERMITS

Moved Cr McKay, seconded Cr Neill.

- (a) *That Council authorise the Chief Executive to authorise the expenditure of up to \$50,000 from general reserves or from savings that can be found from existing budgets without compromising Community Plan outputs, to be used to fund the processing of septic tank effluent discharge permit applications to replace lapsed consents where compliance monitoring or transfers have occurred after the lapsing of the consent.*

- (b) *That the funding provision identified above be made available for a period of six months after written advice is provided to each affected person.*

CARRIED

17. INTERIM CONSENT PROCESSING DELEGATIONS

Moved Cr Penno, seconded Cr Johnston.

That Council endorse the proposal for the new Council to consider the establishment of an Interim Regulation Committee at the scheduled Council meeting on 21 October 2004.

CARRIED

A request was made to alter an existing delegation in terms of the Transport Services Licensing Act 1989. The existing delegation to Director Services was now outdated.

Moved Cr Oldfield, seconded Cr Johnston.

That a delegation be approved in terms of the Transport Services Licensing Act 1989 to the Chief Executive and the Director Operations to –

- *Approve reduced service requirements for approved taxi organisations (Section 22).*
- *Reduce period of notice for varying or abandonment of registered passenger service, decline or vary (Sections 49 and 50).*

CARRIED

18. REPORT ON RPMS OPERATIONAL PLAN FOR 2003/2004

Moved Cr Johnston, seconded Cr Little.

That the Council approve the report of the Operational Plan 2003/2004.

CARRIED

19. REVIEW RPMS OPERATIONAL PLAN 2004/2005

Moved Cr Johnston, seconded Cr Penno.

That the Council approve the review of the Operational Plan 2004/2005 prepared in accordance with Section 85 of the Biosecurity Act 1993 for the implementation of the Regional Pest Management Strategy (1998) and the Regional Pest Management Strategy (Biodiversity Pests).

CARRIED

20. ADOPTION OF 2003/2004 ANNUAL REPORT

A schedule detailing alterations to the text and the draft financial statements was tabled. Also tabled was a draft Chair and Chief Executive's introduction to the Annual Report.

Moved Cr Johnson, seconded Cr Wagner.

(a) *That the Annual Report for 2003/2004 be adopted subject to any adjustment arising from the audit and any typographical or presentation corrections.*

(b) *That authority to approve adjustments arising from the above be delegated to the Chief Executive to be ratified at the next Council meeting.*

CARRIED

21. FINANCIAL REPORTS ON COUNCIL PORTFOLIO ACTIVITIES

Moved Cr Little, seconded Cr Campbell.

That the information on the financial reports for the period ending 31 August 2004 be received.

CARRIED

22. INFORMATION ITEMS

Moved Cr McKay, seconded Cr Waters.

That the information items be received.

CARRIED

23. HARBOUR BYLAWS 2003 – PROPOSED AMENDMENTS

This matter was adjourned to the resumption of the Council meeting on 7 October 2004.

24. REPORT OF CEO PERFORMANCE REVIEW SUBCOMMITTEE

Moved Cr Johnston, seconded Cr Shand.

That the report of the CEO Performance Review Subcommittee be received and the recommendations for Council approval, be adopted.

CARRIED

25. REPORT OF REGIONAL LAND TRANSPORT COMMITTEE

Moved Cr Waters, seconded Cr Little.

That the report of the Regional Land Transport Committee meeting held on 23 September 2004 be received and that the matters for Council decision be approved.

CARRIED

MATTERS FOR COUNCIL DECISION

25.1 DRAFT 2004 ANNUAL MONITORING REPORT

Resolved

That the Regional Land Transport Committee receives the report "Draft 2004 Annual Monitoring Report" and recommends the approval of the Draft 2004 Annual Monitoring Report.

25.2 REGIONAL LAND TRANSPORT COMMITTEE TERMS OF REFERENCE FOR PROVIDING REGIONAL PERSPECTIVES ON LAND TRANSPORT ACTIVITIES

Cr Burke initiated a discussion on the proposal that the Regional Land Transport Committee, through a Regional Land Transport Advisory Subcommittee, to provide to Transfund a regional perspective of land transport activity priorities in Canterbury to implement the Regional Land Transport Strategy, having sought the advice of a suitable technical advisory group.

Concerns were expressed that this process would reduce the regional perspective and the regional overview should be exercised by the Regional Land Transport Committee.

Advice was given it was the intention to report back to the Committee and there was an urgency to resolve the matter because the Land Transport Programme for 2005/2006 required the regional priorities to be presented in mid-December.

It was explained the process required each territorial authority to have its own processes to match the Transfund allocation which required notification in their Long Term Council Community Plans.

It was agreed that the concerns expressed be raised at the next Regional Land Transport Committee meeting.

Resolved

That the Regional Land Transport Committee receives the report "RLTC Terms of Reference for regional prioritisation" and recommends to Council the amendments to the RLTC terms of reference:

- (e) That the Regional Land Transport Committee have the authority, through the Regional Land Transport Advisory Sub-committee of approved organisations (being a group of elected members or officers of the approved organisations), to provide to Transfund, or others as appropriate, a regional perspective of land transport activity priorities in Canterbury to implement the RLTS, having sought the advice of a suitable technical advisory group.*
- (f) To establish suitable sub-groups or working groups to help guide the development and implementation of the RLTS.*

25.3 PROCESS FOR INITIAL ASSESSMENT OF REGIONAL PRIORITIES FOR THE 2005/06 LAND TRANSPORT PROGRAMME

Resolved

That the Regional Land Transport Committee receives the report “Process for the Initial Assessment of Regional Priorities of the 2005/06 Land Transport Programme” and

- (a) that the Regional Land Transport Committee and the new Regional Land Transport Advisory Sub-committee be re-convened as soon as possible after the elections; and*
- (b) that a draft programme be referred to the first meeting of the Regional Land Transport Committee and Advisory Sub-committee for discussion and adoption; and*
- (c) endorses the Technical Advisory Group terms of reference.*

25.4 REGIONAL LAND TRANSPORT STRATEGY HEARING SUB-COMMITTEE

Resolved

That the Regional Land Transport Committee receives the report “RLTS Sub-committee” and recommends the proposal for the formation of an RLTS hearing sub-committee:

- (a) Nominations for the next triennial RLTC be received by Environment Canterbury by 16 November 2004.*
- (b) Environment Canterbury re-constitute the RLTC at a November Council meeting.*
- (c) Environment Canterbury delegate a sub-committee of the RLTC to hear submissions on the draft RLTS 2005-2015 comprising the following membership:
 - (i) One elected member of Environment Canterbury.*
 - (ii) One elected member of Christchurch City Council.*
 - (iii) One elected member representing South/Mid Canterbury Councils (Waitaki, Waimate, Mackenzie, Timaru, Ashburton).*
 - (iv) One elected member representing Mid/North Canterbury Councils (Selwyn, Banks Peninsula, Waimakariri, Hurunui, Kaikoura).*
 - (v) RLTC member of Transit New Zealand.*
 - (vi) One RLTC member representing the Freight Working Group*
 - (vii) One RLTC member representing Active Transport/Public Transport.**
- (d) A hearing sub-committee quorum shall comprise of half of the above membership plus one.*
- (e) The hearing sub-committee will consider the officers’ report, hear submitters and make final recommendations to the RLTC for consideration at the March 2004 meeting.*

Afternoon tea was taken 3.25 p.m. – 3.45 p.m.

26. REPORT OF AUDIT COMMITTEE

That the report of the Audit Committee held on 28 September 2004 be received.

CARRIED

27. CANTERBURY MAYORAL FORUM: MINUTES

Moved Cr Penno, seconded Cr McKay.

That the minutes of the Canterbury Mayoral Forum meeting held on 20 September 2004, be received.

CARRIED

28. OTHER COMMITTEE REPORTS

Moved Cr Penno, seconded Cr Oldfield.

That the minutes of the Waitaki Lakes Shoreline authorities meeting held on 3 September 2004, be received.

CARRIED

29. NOTICE OF MOTION

Nil.

30. QUESTIONS

- Cr Campbell asked the following question.

- (1) There have now been a number of consents issued for standby generators to enable load shedding when electricity demand is high in Christchurch.

How many consents have been issued, and what is the total generation capacity of the consented generators?

- (2) If all generators were working to maximum capacity in still, cold weather conditions how much PM10 would they contribute to the Christchurch airshed?

- (3) With the potential of these consents to have a significant impact on attempts to clean up Christchurch air quality have conditions for each consent covered the following issues.

- (a) A limit on the total number of hours generation that can occur in a year.

- (b) Limiting operation hours outside the periods of rising PM10 produced by domestic burning (that not later than 5.00 p.m.).

- (c) An exempting condition to address emergencies.

- (4) What is the breakdown of the duration granted for these consents?

Advice was given that a reply would be given at the next ordinary meeting of the Council.

- At the last Council meeting Cr McKay asked the following question:

"How is the priority of application decided for applicants applying for consent to take water from underground water in a red zone?"

The reply was given as follows:

Two key principles guide decision-makers when decisions are made that determine the queue priority, regardless of the colour of the zone:

- (1) **Completeness** - case law has provided guidance here in that as soon as an application is deemed to be "complete" or "notifiable", it attains a status for prioritisation. Where there is more than one application for a limited resource, applications should be decided in the order in which they attained priority. A complete application is one which has sufficient information to enable any person to determine whether or not they could be adversely affected by the proposed activity, if it were to be publicly notified.

In the case of groundwater takes, this would require, for example, an assessment of the likely effect of pumping water from the applicant's well(s) on wells owned by other people (including those who have given written approval, which can be withdrawn at any time).

- (2) **Reasonableness** - every administrative decision made by Environment Canterbury decision-makers is open to challenge through a judicial review, therefore decisions on priority must be reasonable. For this reason it may be "unreasonable" to grant all applications in every instance in a strict priority order. For example, where such a decision would disadvantage an applicant who has not been advised in a timely manner that further information that they could not have reasonably anticipated is required of them.

31. EXTRAORDINARY AND URGENT BUSINESS

Nil.

32. MEETING WITH PUBLIC EXCLUDED

Moved Cr Johnson, seconded Cr Budd.

That the public be excluded from the following part of the proceedings of this meeting, namely:

- (a) *Proposed Regional Pest Management Strategy (2003)*
- (b) *Target Pest Enterprises*
- (c) *CEO Remuneration Review Subcommittee Report*
- (d) *Public Excluded Minutes, 26 August 2004*

The general subject of the matter to be considered while the public is excluded, the reason for passing this resolution, and the specific grounds under section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Ground(s) under section 48(1) for the passing of this resolution
(a) Consideration of Appeals	That good reason exists for not discussing the matter with the public present and is not outweighed by the public interest.	Section 48(1)(d)
(b) Consideration of Existing Agreements	That good reason exists for not discussing the matter with the public present and is not outweighed by the public interest.	Section 48(1)(a)
(c) Consideration of CEO Remuneration 2003/2004	That good reason exists for not discussing the matter with the public present and is not outweighed by the public interest.	Section 48(1)(a)
(d) Confirmation of Minutes	That good reason exists for not discussing the matter with the public present and is not outweighed by the public interest.	Section 48(1)(a)

This resolution is made in reliance on Section 48(1)(a) of the Local Government Official Information and Meetings Act 1987 and the particular interests protected by Section 7 of that Act which would be prejudiced by the holding of the relevant part of the proceedings of the meeting in public.

- (b) Enable any local authority holding the information to carry on without prejudice or disadvantage, negotiations (including commercial) (Section 7(2)(b)(i)).
- (c) Maintain the effective conduct of public affairs through the protection of such members, officers, employees, and persons from improper pressure or harassment (Section 7(2)(f)(ii)).
- (d) Enable any local authority holding the information to carry on without prejudice or disadvantage, negotiations. (Section 7(2)(b)(i)).

That Martin Hadlee (Target Pest Enterprises Limited Board Chairman), Paul Ash (Target Pest Enterprises Limited General Manager) and David Soal (Target Pest Enterprises Limited Financial Advisor) be permitted to remain at this meeting, after the public has been excluded, because of their knowledge of Target Pest Enterprises Limited. This knowledge, which will be of assistance in relation to the matter to be discussed, is relevant to that matter because of the relationship of Target Pest Enterprises Limited to the council (Item 32.2 only).

CARRIED

Cr Robertson left at 4.55 p.m.
Cr Budd left at 5.00 p.m.

IN OPEN MEETING

Moved Cr Johnson, seconded Cr Penno.

That the meeting resume in Open Meeting.

CARRIED

The meeting was adjourned at 5.15 p.m. to resume again at 9.30 a.m. on Thursday, 7 October 2004.

RESUMPTION OF COUNCIL MEETING AT 9.30 ON THURSDAY, 7 OCTOBER 2004.

PRESENT

Crs R B Johnson (Chairman), R A Budd, T K Burke, V M Campbell, R H M Johnston, R I R Little, A R McKay, A G Neill, W S Penno, M E Oldfield, I A Robertson, D R Shand, N J Wagner and J M Waters.

MANAGEMENT AND STAFF PRESENT

Dr B R Jenkins (Chief Executive), Dr M C Freeman (Director Regulation) and P C Berry (Manager Secretariat).

23. WAIMAKARIRI HARBOUR BYLAWS: HEARING COMMITTEE REPORT

Cr Burke, Chair of the Hearing Committee appointed to hear submissions presented the Hearing Committee report.

The main issue was allowing the continuation of the clockwise direction that was inconsistent with the Maritime Safety Authority Rules.

A legal opinion obtained had concluded an amendment to the bylaw imposing a clockwise navigational direction in the Brooklands Lagoon water ski area was both legal, and consistent with Maritime Rules Part 91 due to it being designated as a Reserved area, rather than an Access lane. It was considered that any liability issue would not arise for the council in respect of the implementation of the clockwise navigational direction.

Moved Cr Little, seconded Cr Waters.

That the Council resolve to:

- (a) *Adopt the Hearing Committee's report and recommendations, and make Amendments 1 to 7 to the Environment Canterbury Harbour Bylaws 2003 as recommended by the Hearing Committee, to take effect from 23 October 2004.*
- (b) *Make Amendment 8 as a minor amendment to the Environment Canterbury Harbour Bylaws 2003 to correct the description of the Lyttelton Main Navigation Channel, to take effect from 23 October 2004.*

CARRIED

ACKNOWLEDGEMENTS

Moved Cr Shand, seconded Cr Penno.

That the Council expresses its thanks to the Chairman and for the many years of work in this position.

CARRIED

Moved Cr Burke, seconded Cr Oldfield.

That the Council acknowledges the service given by all the retiring Councillors (Crs Johnson, Campbell, Penno, Robertson and Shand).

CARRIED

Moved Cr Shand, seconded Cr Johnson.

That the Council expresses its appreciation to the Chief Executive and all staff, particularly, for their efforts over the past three years.

CARRIED

33. NEXT MEETING – to be advised

34. CLOSURE

The meeting closed at 10.05 a.m.

In accordance with Standing Order Clause 2.12.2 we confirm the correctness of the minutes of the meeting of the Council prior to the next election of members.

CHAIRPERSON

CHIEF EXECUTIVE