

MEETING OF THE REPRESENTATION REVIEW COMMITTEE

TO THE CHAIRPERSON AND MEMBERS OF THE COMMITTEE

MEMBERSHIP OF THE COMMITTEE

Cr R H M Johnston (Chairperson)

Cr R A Budd
Cr A G Neill
Cr W E Woods

Cr R M Kirk
Cr J F Slee
Cr T K Burke (ex officio)

A meeting of the Committee will be held on
Thursday, 20 July 2006 at 1.30pm

VENUE: Council Chamber
First Floor
Pegasus Building
58 Kilmore Street
CHRISTCHURCH

BUSINESS: As per Order Paper attached.

Dr Bryan Jenkins
CHIEF EXECUTIVE

**RECOMMENDATIONS IN REPORTS ARE NOT TO BE TAKEN
AS COUNCIL POLICY UNTIL ADOPTED BY THE COUNCIL**

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COMPLIANCE WITH LOCAL GOVERNMENT ACT 2002 DECISION-MAKING REQUIREMENTS

Except as below, a statement of compliance and a completed decision checklist is required for any agenda item on a council committee or the council recommending that a decision be made. This will be the responsibility of the person signing off the agenda item.

The compliance statement and checklist will not be used for:

- Recommendations that information be received or that the Council make a decision.
- Decisions taken under the Resource Management Act 1991 or the Biosecurity Act 1993 in relation to resource consents, decisions required when following the procedures set out in Schedule 1 of the Resource Management Act 1991, other permissions, submissions on plans, or references to the Environment Court.
- Decisions taken to proceed with enforcement procedures under various primary or secondary legislation or regulations, including procedures under the Resource Management Act 1991, the Biosecurity Act 1993, the Local Government Act 2002, and Environment Canterbury Bylaws.
- Administrative and personnel decisions that are entirely internal to Environment Canterbury.
- Other decisions where the procedures to be followed are set out in Legislation.

COMPLIANCE STATEMENT

The council committee (or the council) must formally certify that:

- (a) It is satisfied that it has sufficient information about the options and their benefits and costs, in terms of the region's social, economic, environmental and cultural well-being and the effects on community outcomes, bearing in mind the significance of the decisions.
- (b) It is satisfied that it knows enough about and has given adequate consideration to the views and preferences of affected and interested parties bearing in mind the significance of the decision.

INFORMATION CHECKLIST

(a)	A Statement of the Proposed Decision
(b)	A Statement of the Objective of the Proposed Decision and the Issue or Problem being addressed
(c)	A list of all reasonably practicable options, (including doing nothing).
(d)	For each option in (c): An evaluation of the Benefits and Costs, in terms of the region's social, economic, environmental and cultural well-being.
(e)	For each option in (c): A statement of the extent to which community outcomes would be promoted or achieved in an integrated and efficient manner.
(f)	For each option in (c): A statement of the Impact, if any, on Environment Canterbury's capacity to undertake its statutory responsibilities
(g)	If the Proposed Decision is a significant decision in relation to land or a body of water, a statement of how Maori values have been taken into account
(h)	A Statement of significant inconsistencies, if any, with any Existing Policy, Plan or Legislation arising from the Proposed Decision.
(i)	A statement how the views and preferences of affected or interested persons have been given adequate consideration during the definition of the problem or issue, the objective, the assessment of options and the development of the proposed decision, including the particular contribution of Maori to the decision-making process.

Notes:

The significance of proposals and decisions determines how much time, money and effort is put into exploring and evaluating options and obtaining the views of affected and interested parties. The significance of proposals and decisions is determined through reference to criteria contained in the policy on significance.

The policy on significance together with Section 76 of the Local Government Act 2002 set out the Council's requirements in relation to decisions. Some decisions can only be made through the Long-Term Council Community Plan, or after the Special Consultative Procedures set out in the Act have been used, (refer to the policy on significance and the Act).

All decisions of Environment Canterbury are subject to the decision-making requirements of section 76 of the Act unless inconsistent with specific requirements of other legislation.

ENVIRONMENT CANTERBURY
REPRESENTATION REVIEW COMMITTEE

ORDER PAPER

1. APOLOGIES
Cr Woods (Leave Of Absence)
2. MINUTES OF MEETING – 21 JUNE 2006
3. MATTERS ARISING
4. DEPUTATIONS AND PETITIONS

MATTER FOR RECOMMENDATION TO COUNCIL

5. REPRESENTATION REVIEW
6. CONSULTATION STRATEGY

MATTER FOR INFORMATION

7. NOTICES OF MOTION
8. EXTRAORDINARY AND URGENT BUSINESS
9. QUESTIONS
10. NEXT MEETING
11. CLOSURE

ENVIRONMENT CANTERBURY

REPRESENTATION REVIEW COMMITTEE

MINUTES OF THE EIGHTH MEETING OF THE REPRESENTATION REVIEW COMMITTEE
HELD ON WEDNESDAY 21 JUNE 2006
IN THE COUNCIL CHAMBER, FIRST FLOOR, PEGASUS BUILDING,
58 KILMORE STREET, CHRISTCHURCH FROM 1.30 P.M.

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1. APOLOGIES
2. MINUTES OF MEETING – 4 May 2006
3. MATTERS ARISING
4. DEPUTATIONS AND PETITIONS

MATTERS RESOLVED BY THE COMMITTEE

5. REPRESENTATION REVIEW
6. PROCESS TIMETABLE

MATTERS FOR INFORMATION

7. NOTICES OF MOTION
8. EXTRAORDINARY AND URGENT BUSINESS
9. QUESTIONS
10. NEXT MEETING

PRESENT

Cr R H M Johnston (Chair), Crs T K Burke, R M Kirk, J F Slee, and W E Woods.

IN ATTENDANCE

Cr R I R Little

MANAGEMENT AND STAFF PRESENT

B R Jenkins (Chief Executive) J C Pani (Manager Secretariat), and L M McDonald (Administration Officer)

P C Berry (Representation Review Consultant)

1. APOLOGIES

Cr A G Neill (leave of absence)
Cr R A Budd

2. MINUTES OF PREVIOUS MEETING 4 May 2006

Resolved

That the minutes of the meeting held 4 May 2006, with the addition of Dr Jenkins as being present, be confirmed as a true and accurate record.

Cr Burke/Cr Woods

3. MATTERS ARISING

There were no matters arising.

4. DEPUTATIONS AND PETITIONS

Nil

MATTERS FOR COMMITTEE DECISION

5. COMMUNITY OF INTEREST

Cr Johnston welcomed Peter Berry to the meeting and invited him to present his report, which was attached to the agenda.

Mr Berry explained that the process was at the stage that a number of actions needed to be carried out. The report described the actions now required for consideration and resolution leading up to the preparation of a draft proposal for public notification.

Noting that two members of the committee were not present, Cr Johnston suggested that the committee not make a recommendation to the council from this meeting, but could consider the information contained in Mr Berry's report.

Included in the report was information on legal advice obtained by the Local Government Commission on the application of the +/- 10% population rule for regional councils. Mr Berry was requested to seek clarification on how the formula should be applied to the rest of the region, if an exemption was sought for one constituency.

The committee then looked at the four options described in appendix 3 of the report suggested some alternatives within these options and raised the following points:

- Consider the inclusion of the Timaru wards of Geraldine and Pleasant Point in the Ashburton constituency (options A, B & C).
- Option B include Waimate in the South Canterbury/Waitaki constituency.
- Rangiora and Timaru should not be split.
- The need to look to the future.
- Recognise projected growth for Selwyn and Waimakairi districts.
- Consider urban/rural balance within constituencies for example the Timaru constituency.
- Option B – take the part Rangiora ward from the Christchurch constituency and divide Woodend and Ashley along the eastern Rangiora boundary.

The meeting adjourned for afternoon tea from 3.06 to 3.25pm, Cr Little left at this time.

Cr Johnston expressed support for an earlier option that proposed to 'ringfence' Christchurch and then divide the rural areas into 6 constituencies. He explained that

this would address the historical problem of the dominance of Christchurch and felt that the case for this option could be argued with public support.

The Committee considered Cr Johnston's option (Option E) and while supporting the intent, doubted that it complied with the guidelines provided by Local Government New Zealand. It was agreed to consider it further alongside the options in Mr Berry's report at a Council workshop to be held on 6 July 2006, together with information on how these options match identified regional communities of interest and spatial information.

The point was made that communities of interest was broader than just regional functions, for example sense of identity, and that submissions on the draft proposal should provide views on this from communities.

An email dated 21 June 2006 received from Mayor Alan McLay of Waitaki District Council was tabled. Waitaki District supported Option D and the view that, due to the size of the Waitaki Constituency and the need for effective representation, a variation to the +/- 10% requirement should apply.

Resolved

- (a) *That the report be received*
- (b) *That further clarification is sought on the application of the plus/minus 10% population formula.*
- (c) *That the representation options, as amended, be discussed at Council workshop to be held on 6 July 2006 with comparisons with communities of interest and spatial information.*
- (d) *That statistics data be sought from Statistics New Zealand to enable constituent boundaries in Christchurch to be identified.*

Cr Burke/Cr Kirk

6. PROCESS TIMETABLE

Attached to the agenda was the timetable, as amended at the 4 May 2006 meeting and confirmed at the 25 May Council meeting. It was agreed to add the 6 July Council workshop to the timetable. It was stressed the timetable as presented must be observed.

Resolved

That the timetable, as amended, be received and noted.

Cr Burke/Cr Kirk

8. NOTICES OF MOTION

Nil

9. EXTRAORDINARY AND URGENT BUSINESS

Nil

10. QUESTIONS

Nil

11. NEXT MEETING

It was suggested that there may need to be a meeting of the Committee following the 6 July council workshop.

The meeting closed 4.28 p.m.

CONFIRMED

DATE _____ CHAIRPERSON _____

AGENDA ITEM NO: 5	SUBJECT MATTER: REPRESENTATION REVIEW
REPORT: Representation Review Committee	DATE OF MEETING: 20 July 2006
FILE REFERENCES:	PORTFOLIO: PROJECT: OUTPUT:
REPORT BY: Louise McDonald Administration Officer	ENDORSED BY:

PURPOSE

Attached is a report from Consultant Peter Berry.

RECOMMENDATION

That the Representation Review Committee –

- (a) Receives this report.*
- (b) Considers the four options detailed and recommends to the Council its preferred option as a Draft proposal for public consultation.*
- (c) Considers the Consultation Strategy and makes an appropriate recommendation to the Council.*

REPRESENTATION REVIEW COMMITTEE

PROCESS

REPRESENTATION REVIEW COMMITTEE – 21 JUNE 2006

The Representation Review Committee meeting of 21 June 2006 considered the four options detailed in the report and suggested alternatives within these options.

The Committee recommended to the Council meeting on 21 June 2006 –

- (a) That the report be received.
- (b) That further clarification is sought on the application of the plus/minus 10% population formula.
- (c) That the representation options, as amended, be discussed at the Council workshop to be held on 6 July 2006 with comparisons with communities of interest and spatial information.
- (d) That statistic data be sought from Statistics NZ to enable constituent boundaries in Christchurch to be identified.

COUNCIL WORKSHOP – 6 JULY 2006

The Council Workshop received three reports –

- The eight representation options requested by the Representation Review Committee.
- Options compatibility with communities of interest.
- Compatibility of community of interest boundaries with constituency options.

In addition to consideration of the options a number of other factors were discussed including:

- The need to concentrate on process, not outcomes.
- Suggestion that two strategies should be considered before the Council determine its draft proposal for public comment. The two strategies suggested were an option based on:
 - Strict adherence to the plus/minus 10% formula, or
 - Exemptions to the plus/minus 10% formula.
- That consideration of the relevant aspects of effective representation factors should include:
 - Number of meetings in the area.
 - Distances of travel and time involved.
 - Identity of the people (loss if too far removed).
 - River rating districts, pest committees, Runanga, civil defence, CDEM risk (earthquake faults, liquefaction).
- Previous Local Government Commission decisions on effective representation.

- Consideration of a communication strategy, including meetings with territorial authorities, on the draft proposal.

After full consideration of the various matters it was suggested that four options should be considered by the Representation Review Committee on 20 July prior to recommending an option to the Council. The options would include full details of the constituency boundaries.

OPTION A

North Canterbury (2)

Kaikoura	3,630	
Hurunui	10,650	
Waimakariri	41,000	
Christchurch (Pt)	18,280	
	73,560	-1.1%

Christchurch (9)

Christchurch	325,820	-2.7%
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Selwyn (1)

Selwyn	30,800	
Akaroa/Wairewa	2,840	
Lyttelton/Mt Herbert Comm.	5,470	
	39,110	+5.2%

Ashburton (1)

Ashburton	26,700	
Temuka Ward	6,060	
Timaru Ward (Pt)	8,410	
	41,170	+10.7%

South Canterbury/Waitaki (1)

Mackenzie	3,750	
Waimate	7,100	
Waitaki	1,440	
Timaru Ward (Pt)	21,390	
Geraldine Ward	4,660	
Pleasant Point Ward	2,560	
	40,900	+10.0%

Total	(14)	520,560	37,183
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CONSTITUENCY BOUNDARIES

- **North Canterbury**
Kaikoura, Hurunui, Waimakariri District Councils; part Christchurch City (attached map).
- **Christchurch (Upper Avon)**
(Attached map)

- **Christchurch (Lower Avon)**
(Attached map)
- **Christchurch (Heathcote)**
(Attached map)
- **Selwyn**
Selwyn District, Lyttelton/Mt Herbert and Akaroa/Wairewa communities of Christchurch City.
- **Ashburton**
Ashburton District, Temuka Ward (Timaru District), part Timaru Ward (Timaru District).
(Attached map)
- **South Canterbury/Waitaki**
Mackenzie, Waimate, part Waitaki District (Ahuriri Ward and part Corriedale Ward), part Timaru District (Geraldine, Pleasant Point Wards, part Timaru Ward).

COMMUNITIES OF INTEREST

- **North Canterbury**
 - Passenger Transport, including the northern corridor linking Christchurch and North Canterbury
 - Groundwater including recharge Zone 1
 - Waimakariri Floodplain
 - Pest Districts
 - Air Sheds
 - River Rating Districts
 - Coastal Compartments
 - Civil Defence – Risk Management
- **Christchurch (Upper Avon)**
 - Passenger Transport
 - Air Sheds
 - Upper Avon, Christchurch West
- **Christchurch (Lower Avon)**
 - Passenger Transport
 - Air Sheds
 - Lower Avon – Christchurch East
- **Christchurch (Heathcote)**
 - Passenger Transport
 - Air Sheds
 - Heathcote – Christchurch South
- **Selwyn**
 - Pest Districts
 - Groundwater
 - Lake Ellesmere
 - Civil Defence – Risk Management

- **Ashburton**
 - Pest Districts
 - Groundwater
 - Major Irrigation Schemes
 - Rangitata Diversion Race
 - River Rating
 - Civil Defence – Risk Management

- **South Canterbury/Waitaki**
 - Pest Districts
 - Irrigation Schemes
 - Groundwater
 - Timaru Air Shed
 - River Rating Districts
 - Waitaki River Catchment

SUMMARY

Constituency	No. of Members	Population	Ratio	%
North Canterbury	2	72,360	1:36,180	-2.7
Christchurch Upper Avon	3	109,750	1:36,580	-1.6
Christchurch Lower Avon	3	109,220	1:36,410	-2.1
Christchurch Heathcote	3	108,080	1:36,030	-3.1
Selwyn	1	39,110	1:39,110	+5.2
Ashburton	1	41,170	1:41,170	+10.7
South Canterbury/ Waitaki	1	40,900	1:40,900	+10.0
	14	520,590	1:37,185	

OPTION C1

North Canterbury (2)		
Kaikoura	3,630	
Hurunui	10,650	
Waimakariri	41,000	
Christchurch (Pt)	<u>16,880</u>	
	72,180	-9.9%
Christchurch (8)		
Christchurch (remainder)	327,300	+2.2%
Selwyn (1)		
Selwyn	30,800	
Akaroa/Wairewa Comm.	2,840	
Lyttelton/Mt Herbert Comm.	<u>5,470</u>	
	39,110	-2.4%
Ashburton (1)		
Ashburton	26,700	
Temuka/Pleasant Pt Ward	8,620	
Geraldine Ward	<u>4,660</u>	
	39,980	-0.2%
South Canterbury/Waitaki (1)		
Mackenzie	3,750	
Waimate	7,100	
Waitaki	1,440	
Timaru Ward	<u>29,800</u>	
	42,090	+5.1%
Total (13)	<u>520,660</u>	1 : 40,050

CONSTITUENCY BOUNDARIES

- **North Canterbury**
Kaikoura, Hurunui, Waimakariri Districts; part Christchurch City (attached map).
- **Christchurch (Upper Avon)**
(Attached map)
- **Christchurch (Lower Avon)**
(Attached map)
- **Christchurch (Heathcote)**
(Attached map)
- **Selwyn**
Selwyn District, Akaroa/Wairewa and Lyttelton/Mt Herbert communities of Christchurch City.
- **Ashburton**
Ashburton District, Temuka/Pleasant Point and Geraldine Wards of Timaru District.

- **South Canterbury/Waitaki**

Mackenzie, Waimate Districts; part Waitaki District (Ahuriri Ward and part Corriedale Ward); Timaru Ward of Timaru District.

COMMUNITIES OF INTEREST

- **North Canterbury**

- Passenger Transport, including the northern corridor linking Christchurch and North Canterbury
- Groundwater including recharge Zone 1
- Waimakariri Floodplain
- Pest Districts
- Air Sheds
- River Rating Districts
- Coastal Compartments
- Civil Defence – Risk Management

- **Christchurch (Estuary)**

- Passenger Transport
- Air Sheds
- Estuary Catchment

- **Christchurch (Upper Heathcote)**

- Passenger Transport
- Air Sheds
- Upper Heathcote River Catchment

- **Christchurch (Central Avon)**

- Passenger Transport
- Air Sheds
- Central Avon River Catchment

- **Christchurch (Upper Avon)**

- Passenger Transport
- Air Sheds
- Upper Avon River Catchment

- **Selwyn**

- Pest Districts
- Groundwater
- Lake Ellesmere
- Civil Defence – Risk Management

- **Ashburton**

- Pest Districts
- Groundwater
- Major Irrigation Schemes
- Rangitata Diversion Race
- River Rating Districts
- Civil Defence – Risk Management

- **South Canterbury/Waitaki**
 - Pest Districts
 - Irrigation Schemes
 - Groundwater
 - Timaru Air Shed
 - River Rating Districts
 - Waitaki River Catchment

SUMMARY

Constituency	No. of Members	Population	Ratio	%
North Canterbury	2	72,360	1:36,180	-9.7
Christchurch Estuary	2	84,170	1:42,085	+5.1
Christchurch Upper Heathcote	2	80,800	1:40,400	+0.1
Christchurch Central Avon	2	80,400	1:40,200	+0.4
Christchurch Upper Avon	2	81,680	1:40,840	+0.7
Selwyn	1	39,110	1:39,110	-2.3
Ashburton	1	39,980	1:39,980	-0.2
South Canterbury/ Waitaki	1	42,090	1:42,090	+5.1
	13	520,590	1:40,045	

OPTION D1

North Canterbury (2)			
Kaikoura	3,630		
Hurunui	10,650		
Waimakariri	41,000		
Christchurch (part)	<u>22,920</u>		
	78,200	+5.2%	
Christchurch (8)			
Christchurch (remainder)	321,180	+8.0%	
Selwyn (1)			
Selwyn	30,800		
Akaroa/Wairewa Comm.	2,840		
Lyttelton/Mt Herbert Comm.	<u>5,470</u>		
	39,110	+5.2%	
Ashburton (1)			
Ashburton	26,700		
Geraldine Ward	<u>4,660</u>		
	31,360	-15.7%	
South Canterbury (1)			
Timaru Ward	29,800		
Temuka/Pleasant Pt Ward	<u>8,620</u>		
	38,420	+3.3%	
Waitaki	<u>12,300</u>	-67.0%	
Total	(14)	520,570	1:37,184

CONSTITUENCY BOUNDARIES

- **North Canterbury**
Kaikoura, Hurunui and Waimakariri Districts; part Christchurch City (refer map Option C1).
- **Christchurch Estuary**
(Refer map Option C1)
- **Christchurch Upper Heatcote**
(Refer map Option C1)
- **Christchurch Central Avon**
(Refer map Option C1)
- **Christchurch Upper Avon**
(Refer map Option C1)
- **Selwyn**
Selwyn District, Akaroa/Wairewa and Lyttelton/Mt Herbert communities of Christchurch City.

- **Ashburton**
Ashburton District, Geraldine Ward of Timaru District.
- **South Canterbury**
Timaru and Temuka/Pleasant Point Ward of Timaru District.
- **Waitaki**
Mackenzie and Waimate Districts and Ahuriri and part Corriedale Wards of Waitaki District.

COMMUNITIES OF INTEREST

- **North Canterbury**
(Refer Option C1)
- **Christchurch Estuary**
(Refer Option C1)
- **Christchurch Upper Heathcote**
(Refer Option C1)
- **Christchurch Central Avon**
(Refer Option C1)
- **Christchurch Upper Avon**
(Refer Option C1)
- **Ashburton**
 - Pest Districts
 - Groundwater
 - Major Irrigation Schemes
 - Rangitata Diversion Race
 - River Rating Districts
 - Civil Defence – Risk Management
 - Orari and Rangitata River Catchments
- **South Canterbury**
 - Pest Districts
 - Irrigation Schemes
 - Groundwater
 - Timaru Air Shed
 - River Rating Districts
- **Waitaki**
 - Pest Districts
 - Irrigation Schemes
 - Waitaki River Catchment
 - Waitaki River Water Allocation Plan

WAITAKI CONSTITUENCY

Waitaki Constituency does not meet the plus/minus 10% population requirement of Section 19(V)(2) of the Local Electoral Act 2002.

The case for a separate constituency of one member must meet the requirements of Section 19(V)(3)(b) of the Local Electoral Act. This section provides that constituencies may be defined in such a way that does not comply with Section 19(V)(2) if it is considered that effective representation of communities of interest so requires. A decision by a regional council not to comply with Section 19(V)(2) must be referred to the Local Government Commission for determination.

In preparing a case for a variation to the formula in order to achieve effective representation, the following principles should be applied.

- Strong links between elected representatives and their constituents so as to promote a healthy democracy, protect citizens' rights and ensure their views and opinions are heard.
- To achieve this, elected members must be able to respond to the interest and demands of their constituents.
- It suggests a level of familiarity between voters and representatives and proximity to voters that might be diminished by, for example, large distances.
- A relevant factor able to access to elected representatives may also be the quality and configuration of the transport network.
- Regional communities of interest which are large and sparsely populated might qualify for a variation of the +/- 10% requirement on the basis that additional representation (which is the equivalent of reducing the population/member ratio) is necessary to promote democratic participation. This factor might apply in the case of geographical isolated regional communities of interest.

Underpinning the case for an exception is the legislative purpose of local government to enable democratic local decision-making by, and on behalf of, local communities. This implies a level of care by the local authority to ensure that regional communities of interest have effective representation.

Where such a community is significantly disadvantaged by the application of the +/- population requirement, a case for an exemption might be made, particularly where a community is geographically isolated, large and sparsely populated.

Waitaki Constituency is 38% of the Canterbury Region, which is the largest region in terms of size in New Zealand. Much of the Waitaki area is isolated.

It is large and sparsely populated which suggests a case may exist in order to achieve effective representation of the Waitaki community of interest.

SUMMARY

Constituency	No. of Members	Population	Ratio	%
North Canterbury	2	72,360	1:36,180	-2.7
Christchurch Estuary	2	84,170	1:42,085	+13.2
Christchurch Upper Heathcote	2	80,800	1:40,400	+8.6
Christchurch Central Avon	2	80,400	1:40,200	+8.1
Christchurch Upper Avon	2	81,680	1:40,340	+8.4
Selwyn	1	39,110	1:39,110	+5.2
Ashburton	1	31,360	1:31,360	-15.7
South Canterbury	1	38,420	1:38,420	+3.3
Waitaki	1	12,300	1:12,300	-67.0
	13	520,570	1:37,184	

OPTION E

North Canterbury (2)			
Kaikoura	3,630		
Hurunui	10,650		
Waimakariri	<u>41,000</u>		
	55,280	- 25.7%	
Selwyn (1)			
Selwyn	30,800	-17.2%	
Ashburton (1)			
Ashburton	26,760	-28.0%	
South Canterbury/Waitaki (2)			
Mackenzie	3,750		
Waimate	7,100		
Waitaki	1,440		
South Canterbury	<u>43,100</u>		
	55,390	-25.6%	
Christchurch (8)	344,100		
Lyttelton/Mt Herbert	5,470		
Akaroa/Wairewa Comm.	<u>2,840</u>		
	352,410	+18.4%	
Total (14)	520,640		1:37,189

CONSTITUENCY BOUNDARIES

Kaikoura, Hurunui and Waimakariri Districts

Christchurch

Christchurch City (four constituencies)

Selwyn

Selwyn District

Ashburton

Ashburton District

South Canterbury/Waitaki

Timaru, Mackenzie, Waimate Districts; part Waitaki District (Ahuriri, Corriedale (Pt) Wards).

COMMUNITIES OF INTEREST

- **North Canterbury**
 - Groundwater
 - Pest Districts
 - Air Sheds – Kaiapoi and Rangiora

- River Rating Districts
- Coastal Compartments
- Civil Defence – Risk Management
- **Christchurch A**
 - Passenger Transport
 - Air Sheds
- **Christchurch B**
 - Passenger Transport
 - Air Sheds
- **Christchurch C**
 - Passenger Transport
 - Air Sheds
- **Christchurch D**
 - Passenger Transport
 - Air Sheds
- **Selwyn**
 - Pest Districts
 - Groundwater
 - Civil Defence – Risk Management
- **Ashburton**
 - Pest Districts
 - Groundwater
 - Major Irrigation Schemes
 - Rangitata Diversion Race
 - River Rating
 - Civil Defence – Risk Management
- **South Canterbury/Waitaki**
 - Pest Districts
 - Irrigation Schemes
 - Groundwater
 - Timaru Air Shed
 - River Rating Districts
 - Waitaki River Catchments

CHRISTCHURCH

This option would need to rely on an exemption to the plus/minus 10% population formula (Section 19(V)(3)(b)) of the Local Electoral Act.

The option would require a case to be developed to achieve fair representation across the “rural” parts of the region. Christchurch would require “fencing-off” with eight members.

This option would result in Christchurch with a ratio of 1:44,050 with a ratio of 1:28,040 for the remainder of the region. The constituencies outside Christchurch meet the plus/minus 10% population formula, but not across the region.

SUMMARY

Constituency	No. of Members	Population	Ratio	%
North Canterbury	2	55,280	1:27,640	-25.7
Christchurch *(4 Constituencies)	8	352,410	1:44,051	+18.4
Selwyn	1	30,800	1:30,800	-17.2
Ashburton	1	26,760	1:26,760	-28.0
South Canterbury/ Waitaki	2	55,390	1:27,695	-25.6
	14	520,640	1:37,189	

A map of the Christchurch Constituencies has not been produced but would be similar to the existing four constituencies with a minor alteration to take account of the 8,310 population of the former Banks Peninsula now included in Christchurch.

OTHER ISSUES

1. APPLICATION OF THE PLUS/MINUS 10% POPULATION FORMULA

The Committee on 21 June requested that further clarification is sought on the application of the plus/minus 10% formula. The query related to the legal opinion obtained by the Local Government Commission from Phillips Fox relating to the application of the population formula.

Verbal advice has been received from the Chief Executive of the Local Government Commission that the legal opinion does provide the Commission with the ability to make exemptions.

If a specific community of interest (or groupings of communities of interest) is considered to be more effectively represented without complying with the +/- 10% rule, then compliance with the rule may be relaxed for the balance of the region, particularly if continuing to apply the rule would create impediments to effective representation for the overall; however the rule would need to be applied to the extent practicable.

2. COMMUNICATIONS STRATEGY

The matter of a communications strategy, including meetings with territorial authorities on the draft proposal was raised, at the Council Workshop.

The proposed communication strategy, prepared by Bill Simpson, Communications & Relations Manager is attached.

RECOMMENDATION

I recommend that the Representation Review Committee –

- (a) Receives this report.
- (b) Considers the four options detailed and recommends to the Council its preferred option as a Draft proposal for public consultation.
- (c) Considers the Consultation Strategy and makes an appropriate recommendation to the Council.

Peter Berry
REPRESENTATION REVIEW CONSULTANT

COMPATIBILITY OF COMMUNITY OF INTEREST BOUNDARIES WITH CONSTITUENCY OPTIONS

	TA	Passenger Transport	Water	Pests	Air Shed	Others
Option A	OO	+	+	+	O	-
Option C1	+	O	+	+	+	-
Option D1	O	O	++	+	+	-
Option E	++	++	O	+	++	-

++ highly compatible + reasonably compatible O reasonably incompatible OO highly incompatible

	TA	Passenger Transport \$28.6m	Water Catchment Groundwater \$14m Floods \$9m	Pests \$9.9m	Air Sheds \$9.9m	Others
OPTION A 14 Members - Christchurch 9 - Others 5	Splits Timaru Ward. Constituencies do not coincide with TA boundaries. South Canterbury/ Waitaki one constituency.	Current passenger services zones are retained, except for northern Christchurch area. Christchurch-Harbour area transport link in one constituency. Timaru zone is split.	Timaru groundwater zone split. River catchments are mainly within TA boundaries. Class A major rating area of Waimakariri within the one constituency. Lake Ellesmere contained in one constituency. Christchurch groundwater recharge Zone 1 included in North Canterbury. Major irrigation schemes (including RDR) included in Ashburton district.	South Canterbury Pest District split.	Christchurch and Timaru Air Shed split.	Coastal Coastal compartments do not conform to TA boundaries.
OPTION C1 13 Members - Christchurch 8 - Others 5	This option includes all the rural wards of South Canterbury. South Canterbury/ Waitaki includes only the Timaru Ward of South Canterbury. Wards split in Christchurch. All constituencies meet the +/- 10% formula.	Christchurch passenger transport zone split between three constituencies.	South Canterbury groundwater zones included in Ashburton.	South Canterbury Pest District split.	Christchurch Air Shed zone split between three constituencies.	

	TA	Passenger Transport \$28.6m	Water Catchment Groundwater \$14m Floods \$9m	Pests \$9.9m	Air Sheds \$9.9m	Others
OPTION D1 14 Members - Christchurch 8 - Others 6	This option creates a separate Waitaki Constituency. The Geraldine Ward is in the Ashburton Constituency.	Christchurch passenger transport zone split between three constituencies	Waitaki Catchment as one constituency. Orari and Rangitata Catchments included in the one constituency.	South Canterbury Pest District split.	Christchurch Air Shed zone split between three constituencies.	
OPTION E 14 Members - Christchurch 8 - Others 6	Ring fences Christchurch District, including the Akaroa/Wairewa Community with eight members. South Canterbury/ Waitaki with two members. All areas outside Christchurch meet the +/- 10% rule, except Selwyn, but if the Akaroa/ Wairewa Community is included in Christchurch Selwyn meets the +/- 10% constituency boundaries coincide with TA boundaries.	Current passenger zones retained.	Waimakariri floodplain in three constituencies.	Current Pest Districts contained within TA boundaries.	Designated Air Sheds retained within TA boundaries.	

OPTIONS COMPATIBILITY WITH COMMUNITIES OF INTEREST

The notes below set out an evaluation of the compatibility of the constituency boundary options currently under consideration by Environment Canterbury and the spatial expression of communities of interest based on territorial authority and portfolio activities of Environment Canterbury. The order is based relative priority of TA boundaries first and then portfolios by level of expenditure.

1. TERRITORIAL AUTHORITY BOUNDARIES

Scaling	All TA boundaries match constituencies	**
	Only deviations are ward boundaries	*
	Wards split in some cases	0
	Wards split in most cases	00
Option A	4 out of 5 constituencies with wards split	00
Option C1	wards split in Christchurch	*
Option D1	wards split in some cases	0
Option E	all TA boundaries match constituencies	**

2. PASSENGER TRANSPORT BOUNDARIES

Scaling	Chch mostly in one and Timaru in one	**
	Chch mostly in one and Timaru split	*
	Chch split and Timaru in one	0
	Chch split and Timaru split	00
Option A	Chch mostly in one and Timaru split	*
Option C1	Chch split and Timaru in one	0
Option D1	Chch split and Timaru in one	0
Option E	Chch mostly in one and Timaru in one	**

3. MAJOR WATER MANAGEMENT ISSUES (INCLUDING FLOOD HAZARDS)

Scaling based on reflecting Waitaki Catchment, mid Canterbury groundwater and Waimakariri floodplain in constituency boundaries:

	All three key issues reflected	**
	Two issues reflected	*
	One issue reflected	0
	No issues reflected	00
Option A	Waimak and groundwater	*
Option C1	Waimak and groundwater	*
Option D1	Waitaki, Waimak and groundwater	**
Option E	Groundwater	0

4. PEST MANAGEMENT DISTRICTS

Scaling	Only Selwyn and Banks Peninsula split	**
	An additional district split	*
	Two additional districts split	0
	More than four districts split	00
Option A	Only Selwyn and Banks Peninsula	**
Option C1	Sth Cant split as well	*
Option D1	Sth Cant split as well	*
Option E	Sth Cant split as well	*

5. AIRSHEDS

Scaling	No airsheds split	**
	One airshed split	*
	Two airsheds split	0
	More than two airsheds split	00
Option A	Chch and Timaru split	0
Option C1	Chch split	*
Option D1	Chch split	*
Option E	No airsheds split	**

6. LAND ENVIRONMENTS

Main changes in land use – plains/foothills/high country – cut across other boundaries and would be difficult to make compatible with other spatial boundaries.

7. EMERGENCY MANAGEMENT (AND HAZARDS OTHER THAN FLOODS)

The communities of interest relate to Territorial Authorities. Thus the compatibility of spatial boundaries is the same as 1 above.

8. WASTE, HAZARDOUS SUBSTANCES AND CONTAMINATED SITES

The communities of interest for this portfolio are also primarily the territorial authorities through their waste management and land management responsibilities. The spatial boundaries are the same as 1 above.

9. REGIONAL LAND TRANSPORT

The regional land transport issues are managed with region-wide stakeholders and territorial authorities. The compatibility of spatial boundaries is also related to 1 above.

10. COASTAL ENVIRONMENT

For the coastal compartments, the Kaikoura and North Canterbury compartments are always in North Canterbury constituency; the Waitaki compartment is mostly within the South Canterbury or Waitaki constituency; the Pegasus Bay compartment is always split between North Canterbury and Christchurch constituencies; the Banks Peninsula compartment is split between Christchurch and Selwyn constituencies; and the Canterbury Bight compartment is split between Ashburton and Selwyn constituencies and in some cases with the South Canterbury constituency.

Thus the coastal compartments would not be a distinguishing characteristic between options for defining constituency boundaries on the basis of community of interest.

11. ENERGY

For the energy portfolio the involvement is across the region without particular spatial boundaries which might influence defining constituency boundaries on the basis of communities of interest.

Representation review

Consultation strategy July 2006

This strategy assumes that the council agrees on a single, preferred option on 27th July

Timing	Council Activity	Communications Activity	Detail
Thurs 27 th July	Council meeting – agrees on preferred option	News media statement	Media statement outlines agreed proposal
Sat 12 th Aug	Notification of proposal	Public notices to notify proposal and seek submissions.	First notice is in The Press on Aug 12 th and then in other newspapers during week beginning Mon 14 th
		Display ads in main newspapers to draw attention to the main proposal; a “clip and submit” form is part of the ad.	First ad is in The Press on Aug 12 th and then in other newspapers during week beginning Mon 14 th
		Councillors meet with territorial authorities to explain proposal and encourage submissions	From Monday 14 th August to Mon 4 th September
		Proposal is on website with provision for internet and e-mail submissions	From Sat 12 th Aug
Mon 11 th Sep	Submissions close		
By approx 9 th Oct	Council has considered all submissions, and made decisions.	Public notice of decision Media statement	Public notice is placed In the same newspapers as the proposal was advertised
By approx 13 th Dec		If no appeals or objections are received, public notice to be given Media statement	Public notice is placed In the same newspapers as the proposal was advertised

ENVIRONMENT CANTERBURY CONSTITUENCIES CHRISTCHURCH CITY

Upper Avon-Christchurch West /
Lower Avon-Christchurch East /
Heathcote-Christchurch South Variant

Legend

Constituencies

- Lower Avon - Christchurch East
- Upper Avon - Christchurch West
- Heathcote - Christchurch South

Catchment Boundaries

- Avon River
- Halswell River
- Heathcote Avon River Estuary
- Heathcote River
- Styx River

Estimated resident population / hectare (as at 30 June 2004)

- <5
- 5 - 10
- 10 - 15
- 15 - 20
- >20

Other Symbols

- Local authority boundaries
- Major Roads
- Lakes and river centrelines

